

Message Text

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FM AMEMBASSY ASUNCION

TO SECSTATE WASHDC PRIORITY 9830

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FOR ARA/MGT GERSHENSON

E.O. 11652: N/A

TAGS: AFSP, AMGT

SUBJ: REQUEST FOR JUNIOR CONSULAR OFFICER POSITION

REF: LANDAU-GERSHENSON TELCON 4/11/77

1. MISSION PROPOSES THAT AS AN ALTERNATE TO RETENTION OF THE JUNIOR POLITICAL OFFICER POSITION, SCHEDULED TO BE ABOLISHED ON THE DEPARTURE OF THE INCUMBENT NEXT JULY, A JUNIOR CONSULAR OFFICER POSITION BE ESTABLISHED.

2. THE POST RELUCTANTLY AGREED EARLY IN 1976 TO SURRENDER ITS JUNIOR POLITICAL OFFICER POSITION, IN ACCORDANCE WITH AN FS INSPECTORS' RECOMMENDATION THE YEAR PREVIOUS. EXPERIENCE SINCE THEN HAS SHOWN THAT THERE IS A REAL NEED TO HAVE THE SERVICES OF A JUNIOR OFFICER TO COVER A NUMBER OF RELATED FIELDS, BOTH CONSULAR AND POLITICAL. BECAUSE THIS POSITION HAS BEEN IN THE POLITICAL SECTION, THE EMBASSY REQUESTED IN THE CURRENT PARM CYCLE (SEE ASUNCION 1225, PART III-B) THAT THE JUNIOR POLITICAL OFFICER SLOT BE RETAINED.

3. THE FUNCTIONS COULD ALSO BE PERFORMED LOGICALLY BY A JUNIOR CONSULAR OFFICER, AND IN SOME RESPECTS THIS
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WOULD REPRESENT AN IMPROVEMENT OVER THE PRESENT STAFFING CONFIGURATION. THERE HAS BEEN A PARALLEL HEAVY INCREASE IN TWO NOT UNRELATED AREAS: CONSULAR PROTECTION AND WELFARE CASES AND POLITICAL REFUGEES; AND HUMAN RIGHTS PROBLEMS. THERE HAVE BEEN MOUNTING DEMANDS ON THE MISSION IN BOTH AREAS GENERATED BY HEIGHTENED CONGRESSIONAL, ACADEMIC, PRESS AND PUBLIC INTEREST GROUPS IN THE UNITED

STATES, AND THIS HAS REQUIRED THE FULL TIME ATTENTION OF THE JUNIOR POLITICAL OFFICER, WHETHER OR NOT HE WAS SITTING IN HIS OWN SECTION OR SERVING IN A CONSULAR CAPACITY (AS THE PRIMARY BACKUP TO OUR ONE-MAN CONSULATE). THIS JOB HAS INVOLVED SO MUCH ACTIVITY IN THE CONSULAR FIELD, IN FACT, THAT THE DEPARTMENT BROUGHT THE INCUMBENT JUNIOR OFFICER BACK TO WASHINGTON ON TDY LAST SUMMER TO GIVE HIM FORMAL CONSULAR TRAINING.

4. SPECIFICALLY, A JUNIOR CONSULAR OFFICER ASSIGNED TO ASUNCION TO ARRIVE AT THE TIME THE INCUMBENT JUNIOR POLITICAL OFFICER IS SCHEDULED TO DEPART (JULY) WOULD PERFORM THE FOLLOWING FUNCTIONS:

(A) ACROSS THE BOARD CONSULAR WORK, TO ASSIST THE CONSUL AND TO SUBSTITUTE FOR HIM DURING ANY ABSENCES. THIS WOULD BE AN IDEAL TRAINING ASSIGNMENT, SINCE ALL CONSULAR FUNCTIONS ARE PERFORMED HERE.

(B) SPECIAL EMPHASIS ON PROTECTION AND WELFARE, INCLUDING FIELD TRIPS INTO THE BACKCOUNTRY TO SERVE THE NEEDS OF ISOLATED OR ENDANGERED AMERICAN RESIDENTS. THE PAST YEAR HAS SEEN A NUMBER OF POTENTIALLY EMBARRASSING PROBLEMS INVOLVING THE WELFARE AND SAFETY OF AMERICAN RESIDENTS LIVING IN THE BOONDOCKS, REQUIRING INTERVENTION BY THE EMBASSY TO PREVENT THEM FROM GETTING OUT OF HAND. THESE TYPES OF PROBLEMS ARE LIKELY TO INCREASE. WITH PARAGUAY'S ECONOMIC EXPANSION ENTERING HIGH GEAR THERE HAS BEEN A STEADY BUILD UP IN NUMBERS OF AMERICANS INTERESTED IN INVESTING HERE AND IN SETTLING DOWN, AN INORDINATE NUMBER OF WHOM SEEM TO RUN AFOUL PARAGUAYAN UNCLASSIFIED

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LAW OR LAW ENFORCEMENT AGENCIES.

(C) POLITICAL REFUGEE CASES. THE EMBASSY ANTICIPATES A STEADY GROWTH IN THIS CATEGORY, AS INCREASING NUMBERS OF REFUGEES ARRIVE FROM CHILE, ARGENTINA AND URUGUAY, AND INVARIABLY COME TO US FOR ASSISTANCE. THERE ARE SEVERAL CASES PENDING NOW WHICH HAVE BEEN HANDLED BY THE JUNIOR POLITICAL OFFICER, IN HIS RESIDUAL CONSULAR CAPACITY.

5. THE JUNIOR CONSULAR OFFICER WOULD BE EXPECTED TO SPEND AT LEAST HALF OF HIS TIME, AND POSSIBLY MORE, REPORTING ON AND INVESTIGATING THE FULL RANGE OF HUMAN RIGHTS PROBLEMS IN PARAGUAY, INCLUDING POLITICAL PRISONERS, CHURCH-STATE RELATIONS, AND THE SITUATION OF PARAGUAY'S ESTIMATED 50,000 UNASSIMILATED INDIANS. WITH RESPECT TO THE LATTER THE JUNIOR CONSULAR OFFICER EACH YEAR WOULD MAKE SEVERAL FIELD TRIPS TO THE MOST REMOTE SECTIONS OF THE COUNTRY, MANY OF WHICH ARE UNDER THE AEGIS OF RESIDENT AMERICAN MISSIONARIES.

6. SEVERAL OTHER MISCELLANEOUS ACTIVITIES CURRENTLY THE RESPONSIBILITY OF THE JUNIOR POLITICAL OFFICER WOULD BE HANDLED BY THE JUNIOR CONSULAR OFFICER. A KEY AREA WOULD BE TO COORDINATE EMBASSY NARCOTICS REPORTING WITH THE ASUNCION DISTRICT OFFICE OF DEA, AS WELL AS REPRESENTING THE CONSULAR AND POLITICAL SECTIONS IN THE EMBASSY'S NARCOTICS COORDINATING COMMITTEE.

7. EMBASSY HOPES DEPARTMENT WILL AGREE TO ESTABLISHING THIS POSITION. MISSION WILL INCLUDE THIS PROPOSAL IN CONSULAR BUDGET PACKAGE WHEN RECEIVED.
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